The State of Boston Harbor



Role Science

analyses and computer modeling.

This report is a window into the world of scientific studies of Boston Harbor and the larger coastal ecosystem of Massachusetts and Cape Cod Bays. Though the MWRA conducts many of the studies, there are numerous other groups involved in monitoring these waters (see tiox). This report compiles, condenses, highlights, and presents this comprehensive body of knowledge in what is hoped to be an accessible form.

Studying a marine environment like the Massachusetts Bays system is not a simple task. Even the casual observer looking out over the factor from the expressway, can see signs of immense variability: characteristics like weves, fides, and boat traffic are always changing. In order to understand these and other more complex aspects of the marine environment, scientists need information that captures the full range of this geographic and temporal variability. Collecting data requires extensive field and laboratory work. The data must then be evaluated using tools such as statistical

Studies of the Massachusetts Bays system serve two purposes: they (1) determine whether water quality standards are being met and (2) play an integral role in planning water quality improvements. Monitoring determines whether the water is sale both for the organisms that live in it and for the people who use it for lishing, recreation, transportation, and other activities. For example, water at beaches must be checked for bacteria to determine whether it is safe for swimming, and fish must be checked for disease to determine whether they are being fractical by pollution.

Scientific studies are also critical to improving future water quality. It was long thought that sewage contaminated waters could only be remedied with the most complex, state of the art treatment processes. While this approach had its successes, it did not always target the real problems. In the current approach, scientific studies determine which aspects of water quality need improvement, identify the cause of the problem, and help design cost effective solutions failured to the specific problem. The studies may seem expensive in the short run, but in the long run they save time and money. As such, this report is not just an assessment of Boston Harbor and the bays; it helps form the basis for plans to improve water quality in the future.

Organizations Actively Monitoring Messachusetts Coestal Waters

- . Boston College.
- · Boston University
- · Harvard University
- . Massachusetts Institute of Technology
- · Northeastern University
- University of Massachusetts at Boston
- . University of Massachusetts at Dertmouth
- . University of Massachusens at Lowell
- . University of New Hampshire
- . University of Rhode Island
- · Woods Hote Oosanographic Institute.
- Blgelow Liconatories
- The Certer for Coastal Zone Studies
- Massachusetts Audubos Stolety
- . Buston Water and Sever Commission
- Massachusets Bays Program
- Massachusietts Department of Marine Fisherias
- · Massachusetts Highway Department
- . National Oceanic and Atmospheric Administration
- * U.S. Environmental Protection Agency
- . U.S. Geological Survey

Massachusetts Water Resources Authority - 1993

The State of Boston Harbor

July 1994

Prepared under the direction of Douglas B. MacDonald, Executive Director John F. Fitzgerald, Director, Sewerage Division

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Executive

Each year the State of Boston Harbor report documents changes in the environmental health of the harbor and Massachusetts Bay as MWRA's Boston Harbor Project progresses. It has been more than two years since improvements to the existing sewage treatment plants finally enabled MWRA to remove sludge from the discharges released every day into the harbor With the forth-coming opening of the first phase of the new primary treatment plant at Deer Island in 1994, the MWRA is helping to further the restoration process in Boston Harbor The following are examples of the extensive environmental resources the harbor now supports.

- One of the state's targest herring runs, more than 200,000 fish annually, travels through the harbor and up the Back River to spawn; more than double the numbers estimated in the 1970s.
- Each spring and fall, porphises return to the Mystic/Chetsea Rivers in the inner harbot.
- Commercial and recreational lishing occurs throughout the harbort including
 a lobster fishery valued at over \$10.6 million per year and accounting formore than a frird of all the state's lobster.
- The frairbor is a winter refuge for more than 50 species of waterlowl, many of which migrate to the harbor before returning to Canada to breed.

Evidence of the improvements to the harbor's environmental health are harbingers of future restoration:

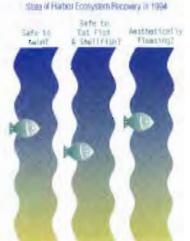
- Beach closures in 1993 remained below the incidence of the late 1980s, evidence of reduced bacterial contamination in the harbor
- Toxic contamination of fish and shellfish has been greatly reduced compared to the late 1980s, and appears to be stabilizing at much lower levels.
- Along with the reduced contamination of fish, the incidence of disease in winter flounder has continued to decline rapidly.
- Increased biological diversity of species living in the sqafloor, particularly in sites previously impacted heavily by studge discharges, point to the first stages of sediment recovery.
- The harbor looks and smells cleaner, the amount of sawage-borne litter remains much lower than only a few years ago, and, in some areas, water clarify has improved by nearly two feet of visibility.

These improvements reflect effort to upgrade the existing sewage treatment system. However, monitoring results also indicate that improvements to treatment alone, even the inauguration of a new secondary treatment plant later this decade, will be insufficient to allow complete restoration of the harbor ecosystem. A large algel bloom last summer emphasizes the nutrient-rich status of the harbor and cases concerns regarding the harbor's ability to meet dissolved oxygen standards and the possibility of toxic algel blooms.

Moving the the treatment plant discharge outfall offshore is a cost-effective means of achieving further environmental benefits. Some are concerned, however, that an offshore outfall will act as a new source of nutrients to the Massachusetts and Cape Cod Bay system. White the MWRA discharge is the major source of nutrients to Boston Harbor, it represents only a small traction of the total nutrient leads to the trays as a whole. Monitoring studies also show that the trajority of discharges to the harbor are already transported to the bays. The concentration of distinct sewage effluent pacers are highest near the harbor, but the most sensitive tracer can be seen. throughout Massachusetts and Cape Cod Bays. While midence of contamination can be seen baywide, the monitoring studies show that the biological response to this contamination is mostly limited to the area within a few miles of the harbor. Even though the pays are not pristine, their overall environmental health is quite good. For instance, the animals living in the seafloor in Cape Cod Bay are found in the same kinds and numbers as were found more than twenty years ago.

In addition, moving the discharge offshore diminishes the potential impact of any remaining contaminants in the treated efficient because the dilution provided in deeper offshore waters will be about ten times greater than in the harbor, in these deep waters, nutrients will have less impact because the discharge will be trapped below the surface where there is less light for the growth of algae.

Rehabilitation of the sewer system has allowed the restoration process for the Boston Harbor ecosystem to begin. The benefits of this rehabilitation are limited and underscore the need for construction of new secondary treatment facilities for improved pollutant removal and a new effluent outfall lumner for improved dilution offshore. The 1993 State of Boston Harbor Report explores these and other developments.



Bediment Hater Biota

Introduction

The state of Boston Harbor in 1993, as described in this report, reflects about as much progress as can be made through interim improvements to the systems aging, outmoded sewage treatment plants. Over the past lew years, the generally improved performance of the regions sewage treatment system has translated into a much healthier harbor showing many indicators of early ecosystem recovery. There remains, however, ample evidence that sewage which discharges are still damaging both the harbor and Massachusetts Bay. This reflects the limited nature of improvements that have been made and underscores the need for new treatment facilities to suppoint the recovery process in both the trarbor and the bay. With increasing awareness of the impact that Massachusetts Bay has suffered from the harbor's sewage-related pollution, the importance of the new treatment facilities to the health of the entire bays system is now apparent.

Until this year, improvements to the existing sewage treatment system have been used to reduce pollution to the flarbor and the bay. However, 1994 will see a shift in the project. Having completed improvements to the existing system, the MWRA now moves toward Phase One (start-up) of a new primary treatment facility, the first step toward introducing a modern secondary treatment system that will be the cornerstone of recovery for both waterbodies.



Effluent currently discharged into the MWRA system is conveyed to treatment facilities before it is discharged to Boston Harbor. From the harbor it is flushed to Massachusetts Bay. In addition, there are substantial discharges of untreated effluent which occur when the sever system is overloaded. Past efforts have been directed at reducing these untreated discharges, while new facilities are about to be put into operation that will advance the quality of discharges from the treatment plants.

Abating Herbor Pollution

The approach being taken in the Boston Harbor Project relies on reducing pollutant flows to allow long-term improvement in the harbor. In Boston Harbor the major sources of pollution are treatment plant effluent, CSO discharges, and stommwater, and their amelioration is based on: 1) improving the quality of the effluent, and then 2) removing the effluent to Massachusetts Bay. Effluent entering the harbor already makes its way to Massachusetts Bay. Obviously, simply moving the pollution problem entirely to the tray is not an acceptable solution to the Boston Harbor problem. Therefore, the strategy involves substantially improving the quality of effluent entering the bay, by providing secondary treatment, and also designing an outfall that provides swift dilution and dispersion of the offluent. In this way the Boston Harbor Project will result in improvements not only to the harbor but also to the bay.

The Process of Recovery

While reducing the pollutant loads will undoutnedly improve conditions in the harbor and bay, recovery will be gradual. Periods of obvious, short-term change will come with the successful completion of major milestones, such as the 1991 obstation of studge discharges, and the planned ending of effluent discharges in the harbor when the new outfall tunnel is placed in service. However, incremental improvements will occur in years to come as the harbor's stored, or internal, pollutants are slowly flushed from the system.

Recovery will not only be a slow process, but it will proceed at varying rates in different parts of the harbor. Areas heavily impacted by sewage discharges will respond more noticeably to their cessation. Similarly, faster recovery is likely in well flushed areas of the harbor, or in areas initially less impacted. Change will be dramatic in some places; less so in others. There is also evidence in this report of temporary periods when pollution impacts seem to increase rather than decrease. This is all part of the nature of ecosystem recovery, a complex process that takes time.

Recovery of the harbor can be monitored by cardully studying the water, sediments, and plants and animals over an extended time period. The most tangible indicators of restoration will inevitably result at the point where user concerns meet environmental health. For the public, perhaps the two most significant indicators are the ability to swim salely in the harbor and to salely eat harbor fish and shellfish. Each of these concerns is closely linked to the health and restoration of at least one of the major facets of the harbor ecosystem; the water, the sediments of the plants and animals. The types of changes expected in each of these areas are summarized in the three boxes below.

This year's State of the Harbor Report has been structured to provide information in three sections. Ongoing improvements to the sewer system and their impact on the harbor are evaluated in the first chapter.

The second chapter examines the effects the improvements to the system have already had on Boston Harbor and the status of the recovery process.

Finally, the current state of Massachusetts Bay is examined in Chapter 3. As the final receiving place for much of the existing sewer system discharges. Massachusetts Bay has been gradually accumulating sewage-originated pollution. Monitoring has begun to reveal distinct patterns of pollution from the harbor to the bay. Knowing the nature of the current impacts, if

is now possible to examine the benefits that the new treatment facilities and outfall will bring to the bay.

Water

 Elevated concentrations of true publishes and surjects (can lead to assistate data loration, deoxygenation, and toxic alignit blooms and death

Degraded

- # Increased furbidity

 Healthy
- Well cryperspect, low concentrations of toxic compounds and nublents
- Algal blooms infrequent and not at densities which cause decrygenation
- * Returney bigner clarity Rate of Recovery
- Depends on: degree of flushing, degree of contamination and behavior of sediments
- Wall flushed waterbodies respond quickly

Segiments

- Tien oxygenated layer caused by organic material, such as sewage, which stimulates become activity and oxygen consumption
- Elevated poliutant concentrations cause disease in bottom dwelling animals
- Lack of plants and animals, or few species

Healthy

- * Deep doygenoted byers
- Naturally potenting concentrations of metals and other gotentially toxic compounds
- Supports 4 diverse assertiblage of plants and animals

Rate of Recovery

- Spweat place of epitytitem recovery
- Can determine the overall success of restoration efforts.
- Sediments store poturaris and continue to nelease them, detering the recovery

Plants and Animals Degraded

- Individual animals and plants: less moust, disease prores, low growth rate due turpey to toxic contaminantion, reduced light and smothering by suspended particles.
- The entire assemblage low diversity, with only a fear handy or highly adapted species

Healthy

- Diverse range of species and individuals with fittle accumulation of toxic compounds, tow inclusion of disease, and high reproductive success
- Relatively higher clarity allows berthic plant growth in shallow areas Rate of Recovery

* Species dependent

- Water column species recover most rapidly while those in contact with contaminated sediments recover more sitivity
- Rapidly repointuiting species become abundant quickly, slow breeding species recover skinely

- Pollutants Relevant to the Concerns in Boston Harbor
- *Safety For Switnering/Boas Ing Attacks by Isoletal contemration of the Veter, twicmetal* and organis* porhabit concentrations in the water
- Safety of Fish and Shellfish Aladed by troic levels of FM-is*, FCBs* and medial in this and shelling microbial condamination in fash and shellish
- Main'ne Resources
 Attended by bedarial, organic and metal contamination of sections and total policial and which particularly which parameter brygen and affect pulses and organized and provide algorithm and popular beautiful beautiful.
- Aesthetics
 Atkeled by auspended splits, concernitions which reduce water clarity, thrutally pollutaria, realors alpid blooms.

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Chapter One

Sewer System

When the MWRA assumed control of metropolitan Boston's sewer system in 1985, it inherited an aging collection of pipes and pumps, many of which had exceeded their useful lives. The treatment plants at the harbor's edge could no longer remove enough pollutants to meet tederal and state standards. On rainy days the system was overwhelmed by volumes of flow it was not designed to handle, with breakdowns at one facility triggering a succession of backups and overflows throughout the system.

Today, as a result of repair and replacement work to many of its weakest links, the MWHA sewer system is capable of transporting and freating greater flows. Renovations in the collection system, reduction of toxic discharges, the end of sourn and sludge dumping, increased pumping capacity, and more efficient disinfection of wastewater are among many efforts to operate and enhance the system in ways that will minimize the impact of its still considerable shortcomings. Ultimately, only replacement or expansion of most facilities will allow the system to provide an adequate level of service so that the waters affected by plant discharges can meet water quality standards.

The Metropolitan Sewer System

About 2.3 million people and 5.500 businesses in 43 communities in the metropolitan Boston area contribute wastewater to the MWRA's sewer system. With the addition of stormwater runoff and infiltrating groundwater, this amounts to an average flow of about 380 million gallons per day. Wastewater is collected from communities through an intricate network of local pipes that lead to MWRA interceptor pipes. It is then pumped to facilities where large debris is screened out before extering one of two MWRA treatment plants at Nut Island in Quincy or Deer Island off Winthrop.

Collection

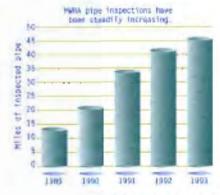
Sewage travels through three different sets of pipes before reaching MWRA treatment plants. Wastewater from a home or business is flushed through a building's pipes until it reaches local sewers, which are owned and operated by city and town sewer departments. These 5,400 miles of local sewers connect to 230 miles of MWRA interceptor pipes, which lead to the sewage treatment plants.

When the MWRA took over the sewer system, many of the interceptors were in poor condition. Deterioration from age or lack of maintenance led to numerous backups and overflows. Currently, new interceptors are being built that will handle high volumes of flow and will prevent similar problems in the luture. Upgrading is not a simple process, however, and will take several years to complete as it entails complex planning and construction and requires the involvement of many communities.

The high volume itself is an indicator of another problem. Sixty percent of the flow that reaches the treatment plants is a combination of infiltration and inflow (I/I)—infiltration of groundwater through cracks in pipes, and inflow from illegal connections and stormwater runoff. By itself, I/I requires little or no treatment. Once in the sewer system, however, it dilutes the raw sewage that does need treatment, increasing overall flow and further burdening the plants.

Removing sources of I/I is difficult because much of it originates in local systems. A \$25 million MWRA I/I Local Financial Assistance Program has been taunched to provide grants and interest-free loans to encourage I/I reduction. Other measures include the installation of meters which record flow at various points in the system, pointing to possible sources of I/I. Leaks in the system, once they are located and repaired, have a significant impact. Repair of an interceptor in Brockline, for example, removed 27,000 gallons per day of inflow.

Once pipes have been repaired and upgraded, regular inspections ensure they are maintained. Inspections, done primarily by pulling closed circuit TV cameras through pipes, enable crews to identify cracks and illegal connections. Inspections have continually increased each year, as shown in Figure 1.1.



FEGRET! Miles of MWNA pipe Reported such year by plotted around TV surveys.

Pumping

While much of the interceptor system transports sawage from communities by gravity, eleven pumping stations help do the job. In the past, inadequate pumping capacity and equipment breakdowns at the pumping stations himdered the entire collection system.

Repairing, replacing, and maintaining pumping station equipment has generally increased efficiency and prevented postly breakdowns. Interim improvements, such as more powerful pumps, added "comminutors" which grind up solids and protect pumps from wear and tear, and stand-by generators, have greatly decreased the problems which have plagued the system. Most of the upgrates performed now are considered interim improvements until Individual

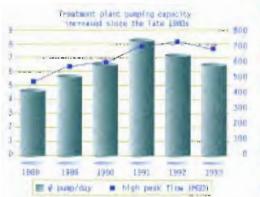


FIG.BIE 12. The average number of purise operated per risp and the highest daily low recorded from 1566 to 1953 at the Deer Island Power and Purisp Station.

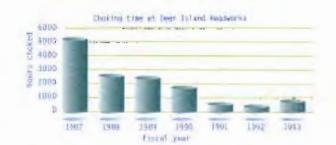
pumping facilities can be completely overhauled, which will yield dramatic results; when the 100-year-nld Charlestown Pump Station was rebuilt in 1993, maximum daily pumping capacity at that site increased from 31 to 93 million gallons.

At the system's largest pumping location, Clear Island itself, replacement of the of eight pumps and pump motors improved capacity and reliability, leading to better handling of high flows, as illustrated by Figure 1.2. A slight decrease in pumping capacity this year is due to the interruptions

involved in equipment replacement as part of new plant construction,

Throughout the system, increased pumping capacity decreases "choking", a process by which flows that cannot be handled by existing number are cheked back' into the sewer system, frequently leading to local overflows. Floure 1.3 shows the number of hours flow has been cheked back each year at

FIGURE 1.8 Total number of hours the lessworks at Ward Short. Choices Diese and Columbias Park should fack flow between 1997 and 1993. A plight excepts this year is primarily the result of construction related activity.



Deer Island. Increased choking in fiscal year 1993 resulted from Deer Island construction interruptions and particularly severe periods of wet winter weather.

Screening

Sowage from interceptors passes first through headworks facilities, where grit and large objects like leaves and sticks, and hygiene products like tampon applicators and condoms are screened out. By the mid-1980s, shutdowns to repair obsolete equipment at the headworks paused frequent backups in the system inefficient grit removal resulted in increased wear and tear on treatment plant equipment. Now, less than a decade later, much of the equipment has been replaced or rehabilitated, increasing the volumes of grit and screenings removal and dramatically decreasing shutdowns.

Combined Sewer Overflows

Back in the 1800s, it seemed transfers enough to hook up backyard privies to nearby stormwater pipes—wastes were conveyed to a river or stream with enough dilution to make a smally problem disappear. As the city's sewer system grow more complex, vestiges of this simple unsophisticated system remained. Because of the difficulty and high cost of modification, portions of Boston. Cambridge, Somerville and

Chefsea still collect sewage in the same pides used to collect stormwater runoff. Inconceivable as it seems, raw sewage still spills into nearby rivers and Boston Harbor itself dozens of times each year during well weather through combined sewer evertiow structures, or CSOs.

Combined saver systems are extremely inefficient, as the combined volumes of

sewage and stomwater in the system can compromise the quality of trialiners, either receives. There are -B1 CSOs that can pollube beaches, boating areas, and shellfishing grounds of waterways including the Charles, Mystic, Chelsea and Neponset Rivers, Alewite Brook, and Boston Harbon.

Six treatment facilities that screen and disinfect wastewater have been built at CSO locations that receive particularly high flows or are located mean recreational areas. Constructed or rehabilitated over the tast decade, these six facili-

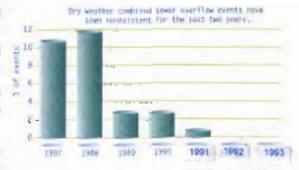


FIGURE 1.4s. Number of my weather divertion resets of Cottage Farm, Prison Pyrist, and Somervist Marging i CSS. Sventions were designated fary wepter? If there was 45 min theiring the previous 24 norm.



FIGURE 1.4b MIMIA patter records were used to detaimine flow through the six CS0 transport facilities. Boston Water and Seven Commission model data were upod to restirrate Untreated Bow. Treated flows consist. If flows from the Constitution Best h. Fox Point, Commercial Point, Pition Point, Somerville Marginal and Cartage Farm CSBs

ties provide treatment for approximately sixty percent of the CSII volume.

The dilapidation that until recently plagued the entire sewer system contributed to CSO activation even in dry weather. Today, the overall increase in the system pumping, storage capacity and regular maintenance of CSO structures reduce overflows and increase the percentage of sewage that reaches: treatment plants. CSO activity during dry weather has been nonexistent for the past two years. While improvements in the

system have generally reduced CSO flows even in wet weather, volume of flow is nevertheless dependent on rainfall and fluctuates accordingly (see Figures 1.4a) and 1.4b).

Long term plans for CSO improvement include the development of a management and control plan which will seek to further reduce CSO discharge frequency and volume, to relocate CSOs to areas less vulnerable to degradation. and to eliminate CSO flow where possible. In the meantime, a variety of low cost, easily implemented short term projects (known as System Optimization Plans or SOPs) are being undertaken. Designed to maximize transport and treatment capacities, these projects include replacing tidegates, installing or raising weirs (small sewer dams that can hold overflow within existing sowers). and plugging and abandoning certain overflow pipes altogether. In addition, to SOPs, Intermediate projects will be implemented, improving CSD control. through large-scale construction and modification. Work has also begun on the System Master Plan, which will address system-wide needs in an integrated manner.

The Treatment Plants

While construction of the new Deer Island treatment plant progresses, the existing Deer and Nut Island plants must be made to operate as effectively and reliably as possible until the new plant comes on line. There are limits, howevex to the removal efficiencies the plants can affain. At present, federal and state standards which MWRA freatment cannot meet have been supplanted by reasonably achievable "interim" limits approved by Judge Mazzone as part of the federal court process which governs important aspects of the modernization program.

Table 1.1 lists the interim limit violations since 1987. As the table indi-

cates, there has generally been a downward trend in the BOD (biochemical oxygen demand) and TSS (total suspended solids) violations over the past seven years. The increase in 1993 BOD violations at Deer and Nut Islands is most likely the result of variations in sludge processing and other construcflorr-related impacts.

Neither plant has pH control capabilities: Violations in effluent pH are typically the result of naturally occurring but infrequent low incoming pH values like those at Nur Island during 1993's huge soring rains. Deer Island should be capable of meeting all applicable limits after construction of the new primary and secondary treatment plants.

Improvements that have already been made in the existing system include:

- Settling time of sewage in sedimentation tanks has increased, allowing for better separation and a decrease in the amount of solids and oxygenconsuming organic matter discharged into the harbor.
- Floatable material skimmed off the settling tanks, called scurr, was discharged directly into the harbor prior to 1991. Now, a portion of that material is consumed through sludge digestion and the remainder is landfilled
- Digested sludge (settled sewage solids) is barged from both treatment plants to a pelletizing plant, where it is dewatered and heat dried into terfiltzer pellets. Prior to the opening of this facility in 1991, sludge was dumped on the outgoing tide.

MWRA Joins the Recycling Revolution With Bay State Organic

In March 1993, the Massachusetts Department or Environmental Protection granted MWRA pellets its "Approval of Suitability" rating as a Type I studge product. The highest grade available. This means that the poliets can be used or lawns, gardens, agricultural crops, and in other setlings. The only restriction is that it may not be used on pastitles of hey crops because some grazing animals can bu consitive to certain metal levels in Meir diets. Comently, a demonstration program is under way to tamiliarue the public with the use of sludgederived fertilizers, and the Authority is distributing its ferfillzer as Bay State Organic. available to the public in 40 pound bags for lawn and gardenuse. The vast majority of fertilizer fromewor, will continue to be used in large-scale agriculture in other regions of the country.

Box 1 I

Deer Island				In discharge limits Nut Island					
Fiscal Year	800	TŚŚ	Coliforn	pit	Fiscal Year	вор	TSS	Colltura	рH
1987	31	2	2	0	1987	0	0	0	1
1988	32	10	11	- 0	1988	0	0	0	0
1989	32	5	8	1	1989	1	0	.0	0
1990	14	2	1	0	1990	2	11	1	n.
1991	17	1	0	3	1991	n	0	2	2
1992	7	0	U	0	1992	0	0	0	ti.
1993	16	0:	0	0	1993	6	0	0	10

TABLE 1.1 The number of Biochemical Oxygen Demand, Total Suspended Shilos, Coliforn and pH violations at Deer Island and Not Island from 1967 to 1993.

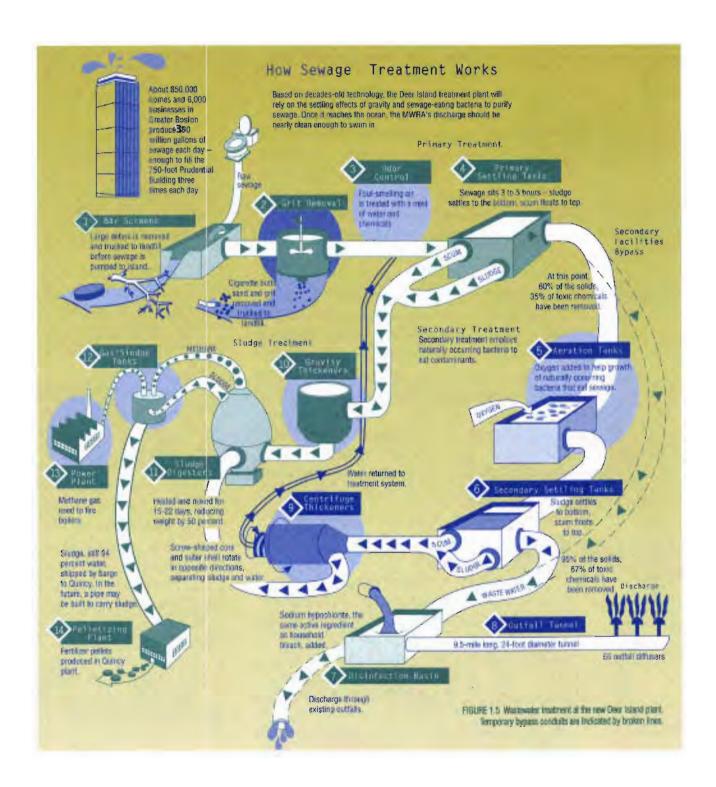
Future Plant Developments

In late 1994, the largest and must comprenecessive part of the MWFA's modernization program—the wholesale replacement of the system's sawage treatment plants—will reach its first phase of compretion. After nearly a cecase of planning, design and construction, the MWRA will gener the first start-up thesefor a plant that will eventually doubte the amount and effectiveness of treatment provided for motorpillan Boskor's wishework.

Carrently wastewater at both Deer and Nut. Island does not receive secondary freatment. this addition will represent a major step forward. Unlike primary treatment, where solids are simply allowed to sattle nut of wastewater. secondary treatment combines a controlled environment to premote bacterial growth in addition to a physical settling process. This multi-step procedure improves both settling. and decomposition of solids, which results in the removal of more organic matter and toxic pollutarity: primary treatment temoves unity approximately 50 percent of solids, and 40. percent of foxes and reduces paygen conturning material 35 percent; secondary healment removes 85 percent of solids, 50 to 85 percent of toxins, and 85 percent of coygen consuming meets.

(Figure adapted from the Boston Globe)

BOX 1I



Pollutant Source Reduction

Removing pollutants at their source, especially toxic substances, is far more effective than trying to remove them once they have collected in the wastewater stream. Primary treatment removes only a fraction of toxic pollutants. Hazardous chemicals and heavy metals entering the treatment plants can upset the balance of microorganisms used in the treatment process, pass through the treatment plants into Boston Harbot, or remain as residuals in the studge and fertilizer end-products. In addition, some pollutants that enter the treatment facilities could pose a hazard to people in the plants and to the equipment they monitor.

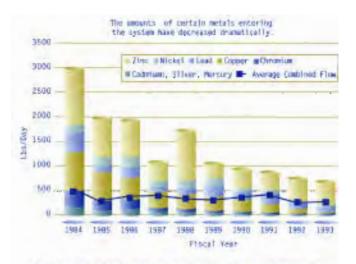
Pollutants originate from industrial, commercial, and residential sources. MWRA Toxic Reduction and Control Department (TRAC) works to regulate the inflow of hazardous pollutants and heavy metals from industries, landfills, and septage haulers into the MWRA sewerage system. TRAC permits and regulates over 1,300 local industrial sewer users. MWRA personnel inspect facilities, monitor discharges to the system, enforce discharge regulations, and work with industries to reduce the flow of toxic pollution through pretreatment and source reduction programs. TRAC also assesses financial penalties against violators. Table 1.2 shows the type and number of penalties TRAC has imposed.

Households are also a significant source of toxic substances due to the careless dumping of toxic products. Pollutants go down the drain in the form of household cleaners, paints, motor oil, and pesticides. Ingredients of some soads and detergents, known as surfactants, progress unchecked through the treatment system and are highly toxic to small marine organisms. By conserving water, reducing the use of toxic chemicals and ensuring their proper disposal, residents can make a significant difference in stopping harbor pollution.

The number of TRAC enforcement actions continued to increase in 1993.

Fiscal Year	1990	1991	1992	1993
Notice of Violation (a)	0	16	127	370
Noncompliance Notices (b)	23	99	171	132
Penalty Assessment Notices (c)	2	15	11	19
Penalties Assessed	\$1,105,000	\$611,000	\$1,045,000	\$800,000

TABLE 12 (a) Little tissoribing woldfore, asking user to don'thy reason for the violation and what steps will be taken in a round little in through (b) Format notice of violation specifying requirements the user has violated and a schedule by which user must inture to compliance. (c) Format, written notice to user lapsesping (M) monetary parameter.



FRURE 1.5 Combined backings of all metals auctively mentioned at Deer Extract and feet Island Loadings based on average monthly flow frinciph the New teathership before. Average combined flow at the plants remained relatively unchanged during this period.

Other sources of pollutants are far more difficult to control, since they are beyond the regulatory capacity of TRAC and other organizations. Preedsting metal levels in drinking water, while safe for consumption, nevertheless contribute to levels which, in the wastewater stream, can be toxic to simple marine organisms. Contaminated groundwater can infiltrate the system through cracks and leaks in pipes. Stormwater runoff contains gasoline and other polturants.

Nevertheless there are significant decreases in overall levels of pollutants entering the system. For example, over the past ten years, there has been a 75 percent decrease in the total amount of metals in MWRA effluent (see figure 1.6). This past year TRAC instituted a new fee program for regulated sewer users that recovers ratepayers costs and provides a better incentive for all industries to improve their discharge quality. During this first billing year, industries were billed for \$1.7 million in fees. In addition to the efforts of TRAC, the federal government has banned the use of many hazardous materials and continues to refine regulations regarding industry-related discharge. Public awareness has increased, in part due to public nutreach programs that have reduced illegal dumping, made it easier to dispose of toxic materials safely, and encouraged the use of nontoxic products.

Chapter Two

Boston Harbor

In 1993 definite signs of recovery were observed in all three components of the harpor ecosystem; the water, the sediments, and the plants and animals. These improvements were most obvious where they affected the way in which people use the harbor; for recreation, for fishing, and for enjoyment of its natural beauty

Monitoring undertaken by the MWRA focuses on those natural resources which are key indicators of environmental change. In order to understand not only what changed, but also why it changed, the principal pullutants which affect the harbor are also monitored (see Box 2.1).

In the following sections, the monitoring data are used to address the environmental health of Boston Harbor in 1993 and to evaluate how far the tecovery process has proceeded in the harbor. The monitoring data is presented in relation to the primary public concerns; swimming and recreation in the harbor; the edibility of the seafood; the health of the natural resources; and the aesthetic values of the harbor.

Swimming and Boating in the Harbor

The safety of the harbor for swimming and other contact recreation is affected by pathogens (bacteria and viruses) from undisinfected sewage in the water, mostly resulting from CSO dispharges. or from inadequately disinfected discharge from the sewage treatment plants. Healthy-ecosystems typically have low to undetectable concentrations of sewage bacteria. State standards set the level of contamination that poses minimal health risk.

Bacterial counts in the outer harbor have declined dramaticarry since 1991, when sludge discharge ceased. More effective CSO controls and efforts to reduce sewage contamination: from stormwater drains have improved water quality at beaches. The Metropolitan District Commission monitors bacterial counts at a number of beaches within the harbor and posts a beach as unsafe for swimming when the state standard is exceeded. For the beaches the percentage of days in violation. of the standard fell between 1989 and 1993 (Figure 2.1).

The reductions in bacterial pollution have made the harbor a safer place to swim and boat than it has been in the recent. past. Beach postings do still occur, however, and greater reductions will only be achieved through continued efforts to: find and regair contaminated storm drains, and through the reduction of CSOs.

Monitoring and Pollutant Studies In Boston Harbor

Pollutent Sources and Characterization

- Studies on the nature of beginnent prant will bont.
- · Studies on the sources and amounts of oddlutarts entering the harboi, including sources other than sawage ellipent
- Morthly monitoring of the pollutant tracks from the treatment plants and CSD entering the truboand its misutages.

Pollwtent Movement

- . Tracking discharge olumes from the reasoners. plants and CSOs
- Modeling studies to predict pollutart transport within the harbor
- · Studies of sediment chemistry to determine the release of pollutarity from sediments in the water column
- Monitoring bacterial numbers in sediments as a tracer for CSD and efficient plume contamination.

Pollutant Effects.

- Extensive monitoring of indicates bacteria, paygen and other water quality parameters to assess water and sediment quality and potential beath bazandi
- · Annual mentioning of sediment bloks as an indication of the severity and extent of pollution
- · Annual monitoring of PCB, PAH and metal concentrations include and shellfish scause as a measure of the magnitude of pollution and polymeat health heards
- Monitoring of numeros and aigal biomass for baseline data
- Long-tame monitoring of toxic chemical levels in segments adjacent to CSD outlets to determine the role of sewage ethuent in sediment contomination

lated at histor fraction. Programma second in Mesoperan District Commission day and married associations of require fetals in PRODUCIDO, WHIT DOES I counts exceeded 200 colorvins per 100 mili bie.

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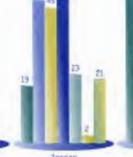


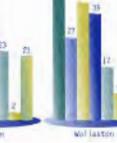






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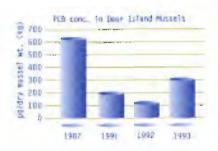




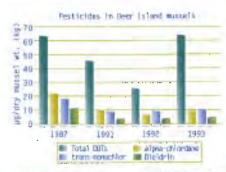
BEX 21

Edibility of Fish and Shell rich

The edibility of fish and shellfish from the harbor has improved since the 1980's. This improvement is a reflection of reduced pollution loads and the first stages of recovery of the sadiments and water. However, while the levets of contamination generally meet the standards for safe eating, they are still high relative to sealood from other coastal areas:







FEI.22 The concentration of your trigging themselves in masses from Deer lateral continent for travel below 1960s (peuts Massett, were deployed for 50 days of Deer Masset) word from concern of 1967 (30) dain. No data were solved of Nort 1988-1990.

mine the safety of fish and shellfish for consumption. Since fish and shellfish live in contact with
both the water and the sediments, resteration of
both is necessary to reduce contaminant levels. So
tat, despite the long-term nature of recovery, some
promising improvements are apparent. The concentrations of organic compounds in mussels at
Dear Island appear to have reached steady state at
levels noticeably lower than 1987 levels (see Figure
2.2). The increase in some concentrations from
1992 to 1993 is attributable to natural variability
and not increased discharge to the harbor.

Bacterial and toxic pollutant concentrations perer-

Monitoring of other fish and shellfish by the Massachusetts Division of Marine Fisheries (DMF) shows similar trends to those observed in mussels. PCB concentrations in winter flounder and lobster have fallen significantly since 1985 and are below the US FDA tolerance limit for consumption (see Figure 2.3). Mercury levels also fell and other metals showed no significant changes. As with mussels, contaminant levels in flounder and lobster were similar to, but a little higher than, those in other eastern marine areas (see Figure 2.4). On the basis of these trends MWRA concluded that management efforts were having an effect in

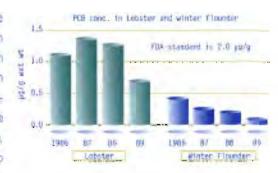
reducing tissue concentrations of contaminants.

Bacteria and viruses are the major sources of shellfish contamination. Generally, chlorination of treatment plant effluent reduces bacterial counts to levels which avoid contamination above the health standard. Occasional chlorination tailures in the treatment facilities can result in shelflish contamination. However, shellfish beds are also severely affected by contamination from storm drains and CSBs. While there has been some improvement to date, further tramatic changes are unlikely to occur until the continuing sources of pollution are further reduced.

Marine Resources

Determining now well the marine resources of an area are protected is more complicated than simply addressing concerns about the edibility of fish and shellfish or how safe it is to swim at public beaches.

There are tew regulatory standards for assessing the ecological health of an area. However, reliable indicators are provided by the state of the three principal components of marine systems: the sediments, the biota, and the water column. Cumulatively, the state of these three components provides a picture of the overall state of the marine resources.

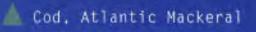




BG 28. Committee concentration in this and shelfed thave confined in securities and shelfed from produce that it is a few produce that it is a few produces and the few produces and the few produces and the few produces are the few produces concentration from each year. Data among Conventional 1981, 1980; Data among Conventional Indiana.



Fig. 2.4. Constant an consentations of wester founder status (muscle) from Bioper and Sojern. Harbors and countal waters of Massachusetts. (Data as from Schwart) of all 1901 and 1903 and an anyual retires of these plans in each steep.







Herring Rans in the Weymouth Back Blyor 600,000 500,000 5 100,000 700.000 100,000 1989 1990 1991

Waterbirds

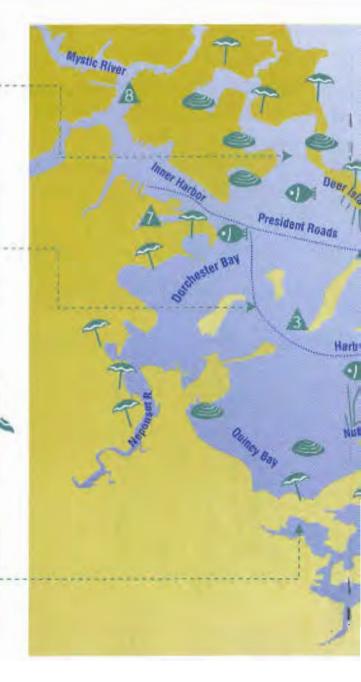
Fifty-four different species of waterbird have been observed using the Harbor as an overwintering site. An additional 22 species have been observed during late fall/early spring. In an average winter there are likely to be 39 different species using the harbor

Commercial Cruise Operations Harbor cruise operations are part of a targe. passenger boat industry in Boston Harbor with an estimated direct annual income of about \$35 million. These cruise operations are dependent on the aesthetic health of the harbor.

Beaches

There are more than 8 miles of recreational beaches within Boston Harbor managed by 4 the MDC and several more miles of walking paths, marinas and parks which abut the Harbor.

Herring and Smelt Runs The Back River is the location of one of the largest annual runs in Massachusetts for both herring and smelt. The Mass Division of Marine Fisheries reports that over 200,000 of each fish navigate the Back River Ladder annually.









Waterbirds

Beaches

Resources of -Boston Harbor



Boston Harbor: A Valuable Resource-Despite its past degradation, Boston Harbor remains a valuable economic. aesthetic and ecological resource. This map shows just some of the natural resources of the harbor and the activites they make possible. Among the most valued of these resources are the marine life that are harvested for food, sport and conservation-related values. On the water's surface, the aesthetic appeal of the harbor attracts boaters and waterfront users while also sustaining an array of tourism-related businesses. Consistently swimmable harbor waters are now providing beaches for the many city dwellers who are unable to reach more distant coastal communities. In communities throughout Massachusetts the direct and indirect economic benefits of the harbor are being realized, particularly the economic effects of harbor-based commerce. Even the present early stages of ecosystem recovery have shown the great potential of this long under utilized harbor.

Commercial Fishery

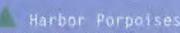
The fish and shellfishing industry is one of the targest commercial uses of Boston Harbor. In 1992 the Harbor provided 3.7 million pounds of lobster, over one-third of the total catch for the state, with a value of \$10.6 million dollars.

Recreational Fishery

Boston Harbor supports a large recreational fishery. Among the species commonly fished Inside the harbor are Bluefish, Flounder, Smelt and Striped Bass, and species caught just outside of Boston Harbor include Cod and Atlantic mackerel.







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wooham Bay

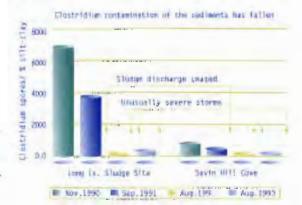
State of the Sediments

The MWHA tracks Clostriction perfringens spores (bacterial spores) as a tracer for sewage contamination in sediments (see 2.2). Since late 1991 there has been a dramatic reduction in spore counts at sites both near and distant.

from former studge discharge sites (see Figure 2.5). The inductions are strong evidence of the positive impact of ceasing studge disposal to the harbor. The rate of contamination reduction is much faster than expected and has probably been assisted by the recent series of severe storms which help to flush contaminated sediments from the harbor or cover them with clear sand from offshore.

Over the period that spore counts have declined, the diversity of benthic animals (animals living on or in the sea floor) has increased. Because these animals are largely sedentary and confined to one location throughout their lives, their numbers and diversity are good indicators of long-term pollution.

impacts on the blitta of an area. Since sludge discharges ceased in 1991, the diversity of benthic animals has increased dramatically near the sludge discharge sites off Long Island (see Figure 2.6). Areas that were once life-less are now inhabited by dense assemblages of shrimp-like amphipods. This Improvement is due to reduced smothering by sewage solids and increased oxygen availability at the sediment surface. However, improvement is not uniform throughout the harbor, severely degraded areas such as those at Savin Hill Cove, as well as relatively healthy areas in Hingham Bay, have seen little charge, other than normal seasonal fluctuations.



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Clostridium perfringens

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of the spores makes them a more useful bacar of lang-

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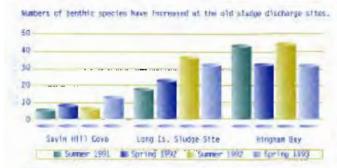




FIG 2.6 Number of process of bentino, significant at allowing Rodon Flatter Data graining is of five grab sample, on each standing expectation.

The improvements in sediment animal life have caused changes in sediment chemistry which in the short-term appear detrimental but in fact have long-term benefits for harbor recovery. Increased benthic animal abundance has led indirectly to an increased release of nitrogen from the sedi-

The link between pollution reduction and accounter restarytion is often employ:



ments. Over the period that animal abundance increased, the rate of nitrogen release from the sediments more than doubled (Giblin, unpublished). In the short term this acts as an additional source of pollution. In the long term, however, this activity is effectively acting as a nitrogen 'pump', driving nitrogen which has accumulated in the sediments into the water where it can be flushed from the system (see Figure 2.7). The combined action of

the 'faunal pump' and reduced nitrogen loads from MWRA sources (see Figure 2.8) will eventually reduce the nitrogen store in the harbor as a whole.

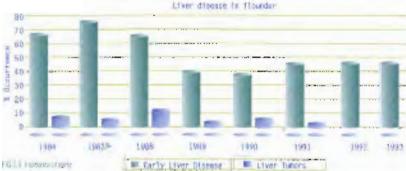
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Health of the Bibla

The improvement in sediment quality is also reflected in the improved health of bottom-leading fish, such as winter flounder, which live in contact with contaminated sediments and feed on small animals contaminated by sediment pollutants. The incidence of liver disease is monitored as an indicator of overall fish health. In 1993 the incidence of liver tumors discovered in win-



Not the early carry in which thanks from Festive Harder from Festive Harder from an amendment from the carry acception such years of free found.

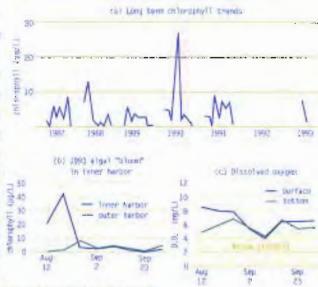
ter fluunder had tallen to zero, and the incidence of early liver disease indicators has stabilized at a lower level since about 1990 (see Figure 2.9).

Other indicators suggest that the harbor continues to provide a valuable trabitat for marine resources. The harbor has historically been the site of one of the targest herring runs in the region. The number of birning entering the Weymouth Back River each year has increased markedly since the early 1970s:

The harbor also provides an important over-wintering site for migratory birds (see Center Resource Map). Monitoring by the Massachusetts Audubon Society indicates that the bird populations have remained stable over recent years. It is likely, however, that improvements in the harbor will result in some changes in the bird community. Species such as the Common Black-Headed Gull, which tend to occur in the vicinity of efficient outstall or in nutrient enriched waterbodies, are likely to decline in number once the outstall is diverted offshore. These species may be replaced by others suited to better water quality.

State of Mater Quality

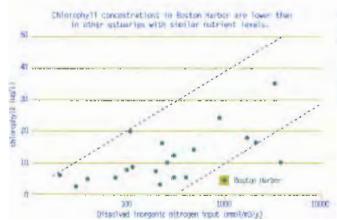
Concentrations of algae and oxygén are two key determinants of water quality. Levels of chlorophyll (an algal pigment) are used to extrapolate a measure of algal mass. Boston Harbor has regular peaks in water polymin chlorophyll concentrations during spring and summer (see Figure 2.10). Apart from aesthetic considerations, the major concern with aigal bicoms is the effect of their death and decay on reducing the concentration levels of dissolved oxygent in the water. Oxygen is consumed by bacterial in the decay of dead algal cells. In extreme cases, this bacterial decay process can deplete oxygen from the water. During the summer of 1993 there was a



dense algal 'thloom' in the inner harbor which collapsed and was washed into the outer harbor in early September. Oxygen levels during the bloom were well above the state standard but, coinciding with the death and decay of the algae, concentrations later fell below the standard (see Figure 2.10).

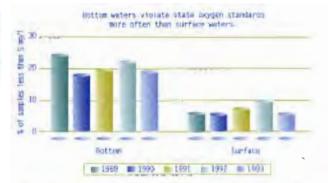
NG 2.15 (a) Weet standing chapty to consist on the Pre-First Harber Book 1857, by I fire 1955 material information of the feer supported to show weeks properties and of concurrent described between consistency of the site.

The algal mass in Boston Harbor is lower than that found in other estuaries with similar levels of nutrients (see Figure 2.11). This is probably due to
the turbidity of the water, which reduces the amount of light available to
support algal growth, and the high flushing rate in the harbor. The removal
of nutrients from the harbor when the discharge is moved should reduce
algal growth. However, the removal of effluent will also improve light penetration. The net effect on algal growth is still unclear and is dependent on



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FIG. 12 The procedup is all surface and bottom with distanced disignal stamples in a little of the Small. Upon 391 backets both we for all notions between its Teach State Sold was also between the way and Content. Title 1860.



the interaction of nutriant levels and light. Resolving the likely impact on Algal growth is the objective of a current MWRA study.

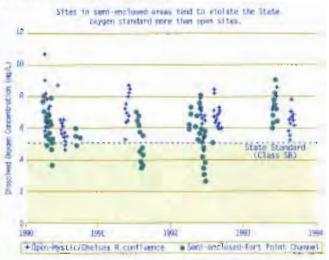
Because dissolved oxygen is a key component of many ecological processes and is essential to maintaining a healthy marine resource system, it is a useful measure of the overall water quality. The binta, chemical processes and the decomposition of organic matter (such as sewage) all consume oxygen. Despite these consuming processes, surface waters tend to maintain high coviden concentrations through mixing with air, whereas bottom waters may become isolated from the air during periods of straticication (see Box 3.3) with subsequent depletion of oxygen. This pattern of bottom water oxygen depletion is common in the harbor, 5-10% of surface water samples violate the standard compared with about 20% of bottom water samples (see Figure 2.12). Most of the violations occur in semienclosed areas, like the inner harbor, that not only become stratified over summer but are also highly depositional, with exygen consuming matter accumulating in the bottom waters. Many of these inner harbor areas are also in the vicinity of CSOs, where unfreated sawage effluent dramatically Increases oxygen consumption (see Figure 2.13).

The percentage of oxygen violations throughout the harbor in 1993 has fallen compared to 1989, however there is no consistent trend of improvement (see Figure 2.12). This is largely due to the influence of raintall – in wet years there tend to be more CSO flows and more violations of the oxygen standard. Reductions in the number of oxygen violations should occur as the capacity of the sewage system to handle effluent is improved and the number of CSO discharges decline. At present, however, areas of the harbor around CSO overflows continue to suffer from oxygen depletion.

A final measure of marine resource protection is the growth of edichass-

es in the harbor. These plants are important nursery areas for many of the estuarine and oceanic fishes and shellfish and their survival is dependent on light penetrating to the bottom of the water column. Measurements show that light penetration in the harbor is generally poor. Historical information suggests that seagrasses were once distributed throughout the harbor. Today however, seagrasses grow only in the Hingham Bay area, which is an area of relatively high light penetration (see Figure 2.14). Elsewhere

during the summer, light sometimes reaches the bottom at low tide, but never at high tide. Reductions in suspended solids loads to the harbor (see rext section) will improve the clarity of the water. The liketihood of restoring some of the seagrasses communities, either through natural re-colonization or through replanting schemes such as those being investigated by the Decartment.



of Environmental Protection, will be enhanced with improved water clarify.

In summary, there is strong evidence of an improvement in the state of the marine resources in the harbor. The sediments throughout the harbor show increased faunal diversity and the incidence of disease in bottom-feeding fish has been significantly reduced. The harbor continues to serve a role as habitat for large fish and bird populations. Dissolved oxygen levels are generally high in the outer harbor and water clarity appears to be improving. However, there continue to be areas in which significant improvements can still be made: oxygen standards are still being violated in some areas; it appears that fish disease could be further reduced; and the restricted distribution of eelgrass meadows indicates that furbidity is higher than it was a century ago. While it appears that the harbor has reached a new equilibrium, it is unlikely that further significant improvements will be visible only as pollutant loads are dramatically reduced by virtue of the operation of the new treatment plant outfall and furthering improvements in CSO controls.

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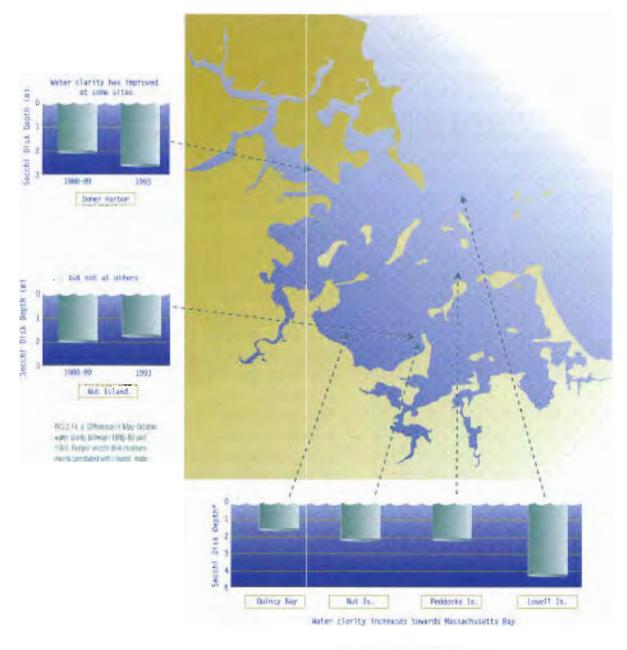


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Aesthrife Appeal

The clarity of the water column is an important aesthetic consideration, as is the frequency of aigal blooms which can discolor water and cause foul odors. Other aesthetic considerations include the amount of floating debris from the sewer system which enters the water and accumulates on beaches.

The process of ecosystem restoration should improve water clarity. Water clarity is affected principally by the amount of suspended material in the water. Major sources of suspended solids include sewage (ethluent, CSOs and sludge), rivers, resuspension of sediments, and algae. The suspended solids load to the harbor has fallen by over 25% since sludge cischarge ceased in 1991, and more significant further reductions are expected once the new outfall is operational. The control of CSO, sludge and effluent discharge not only reduces the external load of suspended matter but also reduces the nutrient load entering theharbor which would otherwise slimulate algal growth.

Water transparency is generally insufficient to see the bottom of the harbor during summer (see Figure 2.14). It is in the order of only 1-2 meters in the harbor, increasing to about 4 meters in areas adjacent to

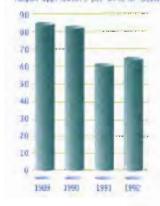
Massachusetts Bay. Although clarity improves during winter when algal mass is low, it is still poorer in the harbor than in the bay. There is very little past information on water clarity in the harbor but the little that there is suggests that the removal of sludge from the harbor has improved water clarity (see Figure 2.14). The future reductions in solids loads, which will occur when the new outfall is operational, should see further improvements in water clarity.

Another major source of aesthetic deterioration in the harbor has been floating pollutants which pass through the sewer system. These include floatable objects such as condoms, tampon applicators and plastics. A decline in the amount of sewage-

related debris washing up on harbor beaches, like tampon applicators, reflects a continuing improvement in treatment system effectiveness (see Figure 2.15).

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Timpon applicators per sille of beach



Current and Future State of the Harbor

The state of the harbor has improved marketly over the past few years. Violations of the bacterial standard for swimming are fewer, and the concentrations of floxic substances in fish and shellfish edible tissue has decreased well below the FDA standard. The detected incidence of fish disease has continued to tall, and benthic taurial diversity is increasing throughout the harbor. Bird and fish populations continue to use the harbor and the number of violations of the state crygen standard are decreasing.

However, the improvements to date must not be overstated. There con-

Oxygen levels occasionally fail the state standard, particularly in bottom waters. Fish and shellfish have contaminant levels well within the standard for edibility, however the concentrations in fish from the harbor continue to be higher than in many other eastern estuaries. The occurrence of a large algal bloom in the harbor in summer 1993 emphasized the nutrieotenriched status of the harbor and raises concerns regarding exygen depletion and the possibility of toxic algal blooms:

We also need to be aware that ecosystem recovery is not a straight-forward or predictable process. Short-term changes, such as the increased release of nitrogen from the sediments at some sites, may not appear at first to be an improvement. However, these intermediate phases often result in a long-term improvement.

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FIG. 2.16: State of Harbor Ecosystem Recovery in 1994: willow = Poor Health: page = Good Health

Currently, therefore, the harbor is at an intermediate level of recovery (see Figure 2.16). The signs of recovery have resulted from improved quality of sewage effluent, improved management of CSOs and dessation of sludge disposal to the harbor. The harbor is obviously not at the 'poor' end of the recovery scale. However, further improvements are necessary before the harbor approaches the 'healthy' end of the recovery scale. The commissioning of the new outfall and further improvements in CSO controls will effect the drastic reductions in pollulant loadings that are necessary for further significant improvements in the health of the harbor.

Monitoring Massachusetts Cape Cod Bays

Boston Harbor is part of a larger coastal ecosystem: the Massachusetts and Cape Cott Bays. Although the degraded condition of Boston Harbor is widely recognized, the environmental health of the bays has received much less public attention. The MWRA's Outfall Monitoring Program, an outgrowth of the decision to site the new treatment plant outfall 9.5 miles into Massachusetts Bay, is shedding significant new light on both the state of these two bays and on their interaction with each other and with Boston Harbor.

Facilities now under construction will change two important aspects of MWRA effluent discharges. (1) the quality of the treated effluent will be greatly improved as poor treatment levels at the current facilities are replaced by modern primary and secondary beatment processes and (2) the location of effluent entering the bay will change from a surface plume originating in the harbor to a discharge point 100 feet below the water's surface and 9.5 miles out into the bay. Moving the effluent outfall to Massachusetts Bay is not simply a case of moving the problem. Bather, the improvements in the quality of the effluent and increased dilution at the offshore location will improve the overall environmental health of both Boston Harbor and Massachusetts Bay.

Monitoring and Modeling the Bays

In researching current and potential pollution impacts in Massachusuits and Cape God Bays, the scientific focus differs from that taken in Boston Harbor In the bays, two issues dominate: the possible effects of nutrients from discharged effluent, and the health of the bays food chain, including fish and shellfish intended for human consumption. These issues are at the core of an MWRA trays-wide monitoring program designed to enfance overall understanding of how the bays currently function, to help predict any potential effects from the new outfall, and to understand whether the outfall is affecting the highest levels of the food chain; the humpback and right whales that visit Stellwagon Bank, the eastern boundary of Massachusetts Bay, and Cape Cod Bay.

The Outtall Monitoring Program has two key elements, long-torm monitoring and research and water quality modeling. Environmental changes can only be detected and measured by comparison of known environmental conditions. The long-term monitoring dam (see Figure 3.1) is designed to provide a baseline record of conditions in the bays, including the best obtainable understanding of the ecosystems' natural variations.

The second element is the development of a water-quality model, a mathematical, computerized tool which uses information about the physics, chemistry and biology of a water body to understand interactions and predict changes, for example, how changes in the location of the outfall would affect phytopiankton (algae) growth. As the monitoring program progresses, the model to fine-tuned by comparing its output with data collected in the montoring program. In turn, the model is able to assimilate and interpret the great volume of data collected through monitoring and to focus future efforts in the most important areas,

> Hentioring stations are located throughout fouten Harbor, Massachusetts Bay and Cape Cod Bay.

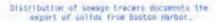


Figure 3.1 The MWRA's representing plans project from replayers also represent the projects over Lindyrepce in the Lindard States. Nearhald stations provide a distalled depth plan of water (upsity in the area expected to the affected by the rew quithal. Facilities that the mornton large scale treats across the begin and will intently prospected impacts of the new puttal.

Early Baseline Monitoring Results

Under way since February 1992, baseline data gathering programs for Massachusetts and Cape Cod Bays have provided the basis for drawing some broad generalizations about the bays:

- Massachusetts and Cape Cod Bays are not pristine environments.
 Massachusetts and Cape Cod Bays have received pollutants from a variety of sources for many years. The primary contributors are Boston Harbor (25-50% of most heavy metals and organic contaminants), rivers, the atmosphere, and other sources. Data from nutrient, plankton, dissolved oxygen and fish/shetfish studies offer evidence of these impacts.
- There is transport of pollularits from Sosion Harbor to Massachusetts Bay and some evidence of associated biological impacts.





Agus 3.1 Gisserium spire steinertutura is and ments of Mass Ner Combintion participants and any assaulta inclusion of several confermation of and enters. 1997 data required a strong good and combiniment the starts of any continuous facultiness the starts of the continuous datases. Big.

Sediment Clostridium Concentrations Espares/NTDC)

Concentrations of pollutants provide evidence that pollutants travel from Boston Harbor to Massachusetts Bay. Figure 3.2 shows that concentrations of *Clostrictium Pertringens* spores, a becterial indicator of sewage pollution, are high in the harbor and more dilute in Massachusetts Bay. The gradients of chemical pollutants such as metals and pesticides correspond closely to the gradient of effluent-associated bacteria. In some instances there are corresponding gradients in biological impacts, such as liver disease and toxic contamination of fish and shellfish. Data from nutrient, plankton, dissolved oxygén, fish/shellfish and benthic community studies all offer evidence to support this observation. However, other biological indicators, such as the type of sediment faunal community, do not show similar gradients.

• Cape Cod & Massachusetts Bays are distinct ecosystems (see Box 3.1).
Evidence is mounting which supports earlier suggestions that the two bays function, in many respects, as distinct waterbodies. Some of the differences between the bays may be related to hydrodynamic features or nutrient availability. Whatever the causes, recognizing these differences now will greatly enhance later efforts to monitor change throughout the bays. Data from chlorophyll, plankton, and benthic community studies all ofter evidence to support this observation.

The following detailed sections present and explain the data which support these general conclusions. Descriptions of other findings are also included.

Nutrients

Two years of water quality monitoring have demonstrated the consistent presence of a nutrient concentration gradient (a gradient is a decrease or increase in the amount of a substance across a specified distance) decreasing from the harbor to western Massachusetts Bay (Figure 3.3). This gradient has the same general configuration shown for *Clasticionin perhingens* spore concentrations (Figure 3.1), suggesting that much of this nitrogen probably originated from effluent discharge into the harbor. The rapid flushing of the harborharbor water is completely replaced approximately every 5 to 10 days – transports 85 to 90% of the harbor's total nitrogen to Massachusetts Bay where it is rapidly dikined. This gradient illustrates the extent to which Massachusetts Bay has already been impacted by nutrient transport from Boston Harbor. Similar gradients have been observed for silver and other chemical pollutants which are typically found in effluent (Bothner et al., 1993).

How Stailar Are Massachusetts & Cape Cod Boxs?

Data from the Massachusetts Bay Monitoring Program support earlier suggestions that Massachusetts and Cape Cod Bays function as distind chastal systems. This is illustrated by differences in both the benthic filenst community and chlorephyli concentrations in the Bays. Capa Cod Bay has arranamal sat outumber-onlychaste worm assembleou wrich dominates the sedimont huna. This misemistage is not found in Massachusetts Bay and probably reliads the differences in the obvical nature of the tays: Cape Cod Bay is relatively sheltered and low steroy. Massachusetts Bay Is a higher energy environment.

Cape Dort Bay also has higher winter-spring chlorophyll concertrations, higher levels of priserem nu dolbubang yram dinofiabeliate bloom, and then a suntiner phytoplankton popula-Bin with a lower distort compoment than tound at most Massachusetts Bay stations These characteristics are usually Moleal of multient enriched waters and it is possible then Cape Cod Bay is influenced by an unquantified source of multients or low efficient recycling of nutrients muce possible by its shallowness. Spasonal differences in Transfrytoplankton specing between the Bays time. - Fig of Cetains ed ceta yarm (feet terences in the nutrient dynamiics of the Bays. Alternatively. surface water temperatules. which are distinctly different in Date Coll and Messachments flays, may be tesponsible for instating the phytoplaniston successional trend.

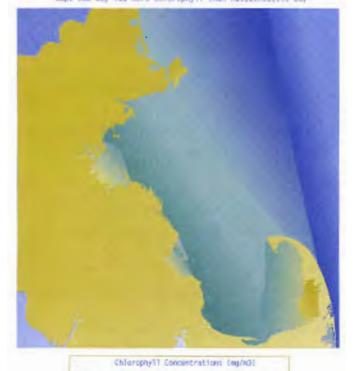
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Figure 3.1 Million through forcers (end.) Million has the college (c.) 1. 3 (c.) 1.000 to 3 deep based or the million of 10 college through a more law (e) 4. College through the Million (CR)

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Cape Cod Ray has more Chiorophyll than Massachusetts Bay



C.6 25,6-13 1.3-2.5 2.4-5 5-10

Chieruphyll Concentrations

Because the cells of phytoplanklon (microscopic matine algae) are small, and difficult to count and measure directly, the total amount of chicrophyli (the green photosynthetic pigment in plants) is measured as an estimate of how much plant material is in the water, increased nutrients in the water can result in increased phytoplanklon growth, octocted as increased levels of chlorophyli. "Blooms" of phytoplanklon occur as part of the natural seasonal cycle in Massachusetts Bay, with chlorophyli levels increasing rapidly in February and remaining high through early spring.

Monitoring has revealed that chlorophyll concentrations vary markedly at these distinct scales: daily, seasonally, and regionally (between Massachusets and Cape Cod Bays). Chlorophyll concentrations can change from near-zero to bloom concentrations in a matter of hours or days. Satellite imagery from lifteen years ago has revealed that the average chlorophyll levels were higher in Cape Cod Bay than in Massachusetts Bay (see Figure 3.4). Over the 1992 annual cycle, the chlorophyll peak due to the winter-spring bloom occurred satirer, was more intense, and tasted longer in Cape Cod Bay than in Massachusetts Bay, presenting new evidence of the different natures of the two tays.

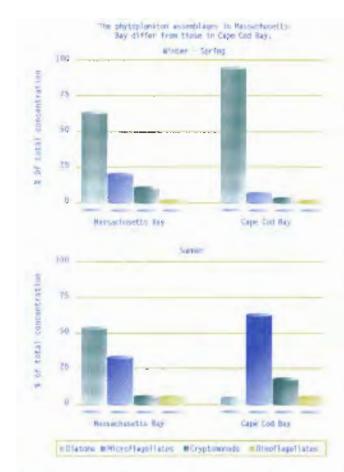
Plankton Population

Analyses of large numbers of plankton samples during baseline monitoring indicate that the phytoplankton communities are generally similar throughout Massachusetts and Cape Cod Bays. Plankton communities in the bays include dozens of species, ranging from large (diakoms) to small (microflagellates). Similar communities of phytoplankton are found in other east coast embayments (e.g., Narragansett Bay and Long Island Sound). The phytoplankton population in both Massachusetts and Cape Cod Bays has included periodic blooms of the nurisance species such as Phaeocystis pouchatti, and Alexandrium tamarense, a red tide species which causes paralytic shellfish poisoning. Nuisance algal blooms are natural phenomena that have been observed for many decades.

Monitoring of Massachusetts Bay will enable scientists to determine if the new effluent outfall has any effect on the patient of nursance blooms Calanus Copepods and Right Whales

Several kinds of wrotes including fin, right, and hometank are traquently slighted in the coastal waters of Massachusetts and Capr Circ Bays The conto Atlantic right whites are mushr seasonal residents, actively feeding in. This region from spring through fall. These baleer Whales feed armost exclusively on Coronus copyrpods and actively seek not dense swarms of these zooplankton throughnul their leading grounds: Attiough the Calanus coptpeds occur commonly in the right whale's summer fleeting. grounds. Their abundance is Highly variable and dependent on many factors, including the availability of the phytopianktion they fried on. This patchyif im button is also influenced try physical factors such as wind, waves, and corrects which aid or enhance the Inmation of define Calanus. cydthes at the surface. When feeding on the surface patches. Hotel wheres actually skim the water's surface with their room mouths, efficiently drawing in the dame swarms of Calvinus.

B1+3.7



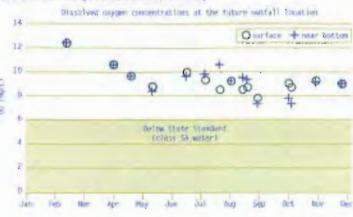
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Although lotal phytoplankton cell counts can vary widely among the sampling. locations within Massachusetts Bay, the monitoring program has allowed the identification of major seasonal bloom events, and seasonal patterns distinguishing Massachusetts and Dape Cod Bay. Figure 3.5 compares the domirant phyloptanidon at the future outfall site in Massachusetts Bay and at a Cape God Bay site during winter and summer. During the winter-spring bloom at both locations, the phytoplanidon population is dominated by diatoms, especially species of Thalassicsira. This is a pattern typical of coastal waters throughout New England. During the summer, the community. structure changes to one dominated by microflagellates in Cape Cod Bay and to a more mixed population in Massachusetts Bay. Another important differerics is that in winter microflage lates are twice as abundant in Cape Cod Bay. as in Massacusets Bay. These differences may be due to variations in the nultient cycling processes of the mixing and circulation patterns of the boy but, whatever the cause, they highlight the distinctiveness of each bay.

Dissolved Oxygen Concentrations

Over the last two years, baseline monitoring has shown that dissolved oxy-

gen concentrations in Massachusetts Bay vary seasonally but are consistently within the state standard. High psygni concentrations = are typical in the winter season when the water column is well mixed and aerated (Figure 3.5). Beginning in



Figural Drawford County Compbatters massped to 1982 of the Siture sutfall sits. Concept thing were wewhile the State repossed by Francis waters, actionage Tree years a constraint in media by supply and toboth

August and lasting until about October, there is a continuous decline in bottom. water dissolved oxygen, caused mainly by the onset of stratification (See Box. 3.3) and by lower oxygen solubility at higher water temperatures. However, the lowest concentration measured during this period was generally around 7. mg/L, well above the 6 mg/L standard that the state considers sale for marineorganisms. The lowest-concentrations of dissolved oxygen are characteristically measured in Stellwagen Basin, where water is deeper than 150 feet and there is little exchange with adjacent waters. In general, dissulved oxygen levels in Massachusetts Bay generally reflect seasonal and depth-related variations father than pollution-related impacts.

Health of Fish and Shellfish

The MWRA has dramatically reduced the loads of bacteria and toxic contaminents to Boston Harbor and in turn to Massachusetts Bay by various interim improvements to the sewer system, particularly the end of sludge discharges. in 1991. While this MWRA reduction will no doubt continue to have positive impacts, there are still significant inputs of contaminants from other sources: (Figure 3.7). There is still concern that despite the increased dilution and improved quality of MWRA affluent discharged at the future outfall site, the combined effect of all pollutant sources could have an adverse impact on the Massachusetts Bay ecosystem

Stratification

Stratification is the process whereby the water column becomes divided into lavers of different density. In Massachusetts Bay, this commonly occurs over summer when warming of the water causes a layer of warm, less dense, surtace water to overlay a cooler. denser, bottom layer. If the shat lication is strong enough it can prevent winds and tides from mixing surface waters and oxygen down into the deeper waters. Meanwhile, however, the normal exygen consuming processes confinue to occur in the balliam waters with the result that oxygen levels may gradually tall, not increasing argain until the water column mixes in the or winter.

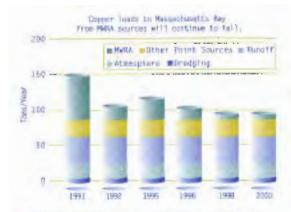
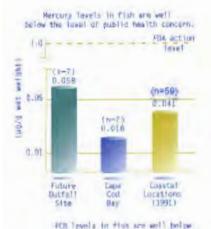


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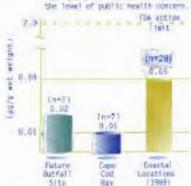


Figure 37 March Charles and the control of the complex of the control of the cont

To determine whether fish and shellish in Massachusetts Bay are sale for human consumption, contaminants are now being measured in winter flounder and lobster. In the first two years of monitoring, taw of the analyzed muscle tissue samples have exceeded FDA action levels for contaminants (Figure 3.8). "Action levels" are the concentrations of contaminants presumed, on the basis of risk assessments, to cause potential health effects. Only polychlorizated biphenyls (PCBs) and mercury have occasionally exceeded the FDA limits in

samples of liver and hepatopancreas (organs that are not normally consumed by humans except in the case of lobster tamate).

Despite the generally low concentrations of metals and PCBs in fish tissue, there is a strong gradient in the level of contamination decreasing from the harbor to Cape Dod Bay (Figure 3.9). Fish caught near Boston Harbor have higher levels of fissue contamination and liver disease than those caught in Cape Cod Bay. This gradient is similar to the Chostridium spores gradient, indicating that effluent is a source of this contamination, afbeit at a level well below that of public health concerns.

Benthic Community

The types of animal communities fiving on the bottom (benthic tauna) of Massachusets and Cape Cod Bays vary greatly. This variation is largely due to the variety of sediment types (Blake et al. 1993). The area around the new out-tail is primarily coarse gravel and boulder fields. Bottom out-tents are sometimes strong, rapidly ending effluent-borne contaminants that might be deposited there. Therefore, future impacts on the benthic community from effluent discharge will be minimal at the cutfall site (see

Figure 3.10). Instead, effluent will disperse over a larger area of Massachusetts Bay, by which time it will be highly diluted with other sedimenting materials. By contrast, Boston Harbor is an environment where sediments accumulate rapidly. Thus, effluent-borne contaminants build up in the harbor sediments, degrading the benthic community and contaminating fish and shellfish. In Massachusetts Bay, the nearest depositional, soft bottom (sandy to muckly) area is more than a kilometer from the outstand in the faura from effluent discharge will interest be sharply limited by the nature of the environment these species inhabit.

On another level, the variation in benthic communities provides a striking example of the differences between Cape Cod and Massachusetts Bays. Cape Cod Bay is characterized by an unusual sea cucumber-polychaete worm assemblace which is not found at any of the Massachusetts Bay sites. The

1000 PCB
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Contamination and disease in Pich

Figure 5.9. Mean consumerant levels at which through though bounding data at Maco Bay collected of party. Maco Confessionate and disease decommend with decimal transition and processes and decimal transition for the party confessionate and a second processes, confessionate from the radian docum of data. Maco (1986).

The new outfall is sited in as area where sewage in less likely to be deposited.



Figure 3.10. Depositional and must areas in report Magazianath By: The Reportunal society and more imaging by the ILS General Source Builder of all 1997 luming some tranger. The map shows that there is less depositional area and it is before created from the man authorities to the case of the political suitable.

presence of this assemblage was first noted in the late 1960s (Young and Rhoads, 1971) and, despite its susceptibility to disturbance, if appears to have remained relatively unchanged (Blake et al., 1993). This persistence suggests that the last 20 years of effluent discharge into the pays, via the harbor has not had noticeable affects on the benthos of Cape Cod Bay. The presence of this assemblage will continue to serve as an indicator of environmental conditions once the new outfall is operational.

Modeling: Dilution Patterns in Mass & Cape Cod Bays

Moving the affluent outfall to Massachusetts Bay will not only change the location (9.5 miles out) but also the depth (100 feet) at which the affluent enters the receiving water. The surface dilution pattern, as well as the vertical distribution of the affluent in the water column, will change. Through modeling. Figure 3.11 shows the surface summer dilution patterns for effluent discharged from the existing and the future outfalls. As shown by the cross-sectional patterns, the existing nearshore discharge results in nearly all of the effluent entering the surface water where there is a greater potential to influence the growth of phytoplankton. However, when discharged from the future site in Massachusetts Bay, the effluent will be released from diffuser pipes well below the surface layer (see stratification box, page 16) where it is less available to the phytoplankton community for stimulating align blooms.

These differences in the current and future effluent dilution patterns are vividly illustrated in the aerial dilution maps showing the absence of effluent in the surface waters during summer. During the winter when the water column is well mixed, the model predicts that the effluent discharged from the diffuser will dilute rapidly throughout the water column resulting in a one-half square-mile area of least-diluted effluent compared to an area of about 77 square miles under existing conditions. If the model is accurate, the future outfall should have much less of an impact on Massachusetts and Cape Cod Bays than the existing discharge.

Future Monitoring and Modeling

With the new outfall due to be commissioned soon, it is important to build a strong catalogue of baseline information on the bays. The data collected so fair have confirmed two important features of the bays which underscore the importance of the monitoring program—the differences between Massachusetts. and Cape Cod Bays and the degree of existing impacts on the water quality of the bays.

The variation between Massachsuetts and Cape Cod Bays has long been suspected, but is only now being confirmed. These differences have two-fold importance. First, they imply that the two bays may respond differently to envi-

rormental changes. Second, they may mean that Cape Cod Bay is more isolated from processes occurring in Massachusetts Bay than was initially suspected.

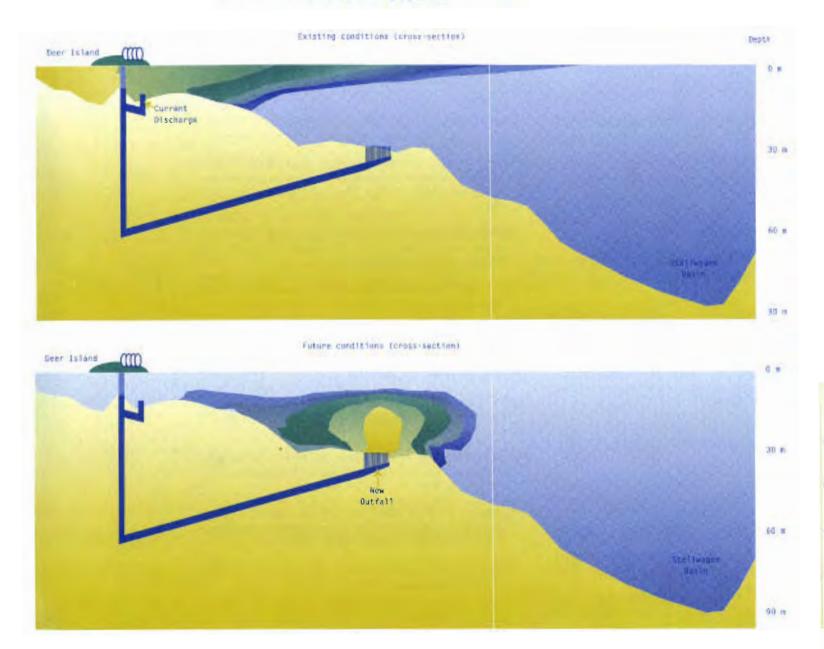
The gradients of sewageborne chemical contamination in the bays indicate that sewage. discharged into Boston Harbor currently reaches Massachusetts Bay. The presence of toxic "red tides" which are poisonous to marine life and to people consuming contaminated shellfish have also been documented. Red tides appear, to some extent, to be natural occurrences in New England waters. Documenting these current environmental leatures of the pays will allow a more accurate assessment of whether environmental occurrences in the future are due to the new outfall or are the result of natural variability and past pollution. It will also help determine the extent to which the Boston Harbor Project benefits the bays, as well as the harbor.



Future conditions (surface)



The New Dutfall will intrease dilution of the offluent and, in summer prevent it from reaching the surface





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Acknowledgements.

Many people have contributed information and advice to this report. The authors would like to thank Arry Barad, Grace Bigornia-Vitale, Ed Cardso, Dan Cushing, Ben Cevis, Susan Curran Ford, Maury Hall, Mike Hornbrook, Ken Keay, Dave Kubiak, Hayes Lamont, Wendy Smith Leo, Carl Legne, Charlie Lombardi, Kevin McManus, Mike Mickelson, Dan O'Brien, Carl Pawlowski, Peter Batston, Andrea Rex, John Riccio, Elisa Speranza, Liz Steele, Mark Sullivan, Rick Trubiano, Dede Vittori, and Nancy Wheatley. The authors would like to acknowledge especially the help of those not affiliated with the MWRA: E. Bruce Berman Ut., Brad Chase, Ann Giblin, David McCarton, and Ken Rebeck.

Graphics and layout.

Rita Berkeley, Carolynn DeCillo, and Jenniter Siegel

Editors:

Tim Watkins, Mari Sullivan, and Leo Sommaripa

Printing.

Town Printing



The Massachusetts Water Resources Authority

Charlestown Navy Yard 100 First Avenue Boston, MA 02129 (617) 242-6000

State of the Harbor: 1993 Errata

N.B.: a.x under location refers to column a (the left hand column), x tenths of the way down; column b is the right hand column.

	to conduct a (the left hand condition, x tenths of the way	down; column o is the right hand column.			
LOCATION	CURRENT	CORRECTED			
list of figures	Wet weather combined sewer overflow events	Wet weather combined sewer overflow v			
list of figures	1.7 The amounts	fig 1.7 does not exist			
list of figures	fig 2.16 not mentioned	2.16 State of harbor ecosystem recove			
1 a.8	It is then pumped to facilities where large debris is screened out before entering one of two MWRA treatment plants at Nut Island in Quincy or Deer Island off Winthrop	Deer Island has headworks; Nut Island sc facilities			
2 fig 1.4a	3 of events	number of events			
2 fig 1.4a	1992 1990 1992	1991 1992 1993			
3 fig 1.4b	flow (millions gallons/day)	volume (million gailons)			
4 fig 1.5	About 850,000 homes and 6,000 businesses in Greater Boston produce 480 million gallons of sewage each day	380 million gallons of sewage each			
5 fig 1.6	Average Combined Flow	add units, (MGD)			
6 b.5	For five beaches the percentage of days in violation of the standard fell between 1989 and 1993	f For all beaches the see fig 2.1			
7 a.9	On the basis of these trends the DMF concluded that management efforts were having an effect in reducing tissue concentrations of contaminants	On the basis of these trends MWRA conc			
7 fig 2.3	1986 88 89 91 1986 88 89 90	1987 88 89 91 1987 8			
7 fig 2.4 caption	annual means of three sites in each area	annual means of three sites in the most reeach area			
7 fig 2.4 key	the color next to "Boston" is blue and should be green and the color next to "Salem" is green and should be blue				
Centerspread	The "Hull Bay" identifier is in Hingham Bay				
Centerspread	the beach umbrella directly to the left of the label "Neponset R." should be moved to Wollaston Beach, below and slightly to the left of the label "Quincy Bay"				
Centerspread	the arrow for the Back River points to the Fore River				

8 fig 2.5 key Aug. 1993 adjacent to the yellow box

Aug. 1992

	٠			
* ,	3	fig 2. 6	μg/g wet wt	number of species
	8	fig 2.7	Increased nitrogen -> Reduced smothering of benthic fauna	Increased Fauna -> Consumption of organic matter
	9	fig 2.9	the color next to "Early Liver Disease" is blue and should be green and the color next to "Liver Tumors" is green and should be blue	
)	a.6	The number of herring entering the Weymouth Back River each year has increased markedly since the early 1970s (see Center Resource Map).	The referenced figure shows a decline after 1991. The reference should be to the "Centerspread" in stead of the "Center Resource Map." Delete the word "markedly"
	12	b.1	concentrations of toxic substances in fish and shellfish edibility has decreased	concentrations of toxic substances in fish and shellfish edible tissue has decreased
	12	fig 2.16	referenced in the text, but has no figure number, title, or key	FIG. 2.16; State of Harbor Ecosystem Recovery in 1994; yellow = Poor Health, blue = Good Health
	14	fig 3.2 key	The shading of the colors within each box is backwards (e.g. it goes dark blue to light blue, left to right, and it should go light blue to dark blue).	
	15	fig 3.3	Mean total Nitrogen (M)	Mean total Nitrogen (µM)
	15	fig 3.4	The shading of the colors within each box is backwards (e.g. it goes dark blue to light blue, left to right, and it should go light blue to dark blue).	
	17	a.9	rapidly eroding deposition of effluent-borne contaminants	rapidly eroding effluent-borne contaminants
	17	fig 3.8	colors of first and second columns are switched between the first and second graphs	in the second graph, the color of the first column is blue and should be green and the color of the second column is green and should be blue
	17	fig 3.8 caption	fish samples taken from Georges Bank, Boston Harbor and Salem Harbor.	fish samples taken from the future outfall site, Eastern Cape Cod Bay, and Massachusetts coastal locations (average).
	17 mercury go coastal lo	fig 3.8 raph, above cations	n=7	n=59
	17 PCB graph locations	fig 3.8 h, above coastal	n=7	n=28
	17	fig 3.8 caption	Data from Schwartz et al. (1991, 1993) and MWRA unpublished.	Coastal data are from Schwartz et al. (1991, 1993); other data are from MWRA unpublished
	17	fig 3.9 key	color of the box to the left of Chlordane is green and should be yellow	
	17	fig 3.9 key	all four line id's are incorrectly labeled	from top to bottom, the lines are PCB, DDT, Chlordane, and Dieldrin
	17	fig 3.9	there is no y-axis ID	y-axis ID should be "ng/g dry weight"
	17	fig 3.10 caption	(Bothner et al., 1991)	(Knebel, 1993)

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MWRA ENQUAD reports can be ordered by contacting the MWRA Environmental Quality Department, (617) 242-6000.

State of the Harbor: 1993 Supplemental Information

Glossary:

biota: the living organisms of a region.

CSO (combined sewer overflow): 1) sewage that must be discharged from the sewer system before reaching a treatment plant, in a sewer system that collects both stormwater and domestic industrial wastewater. Overflows usually happen when the sewer system is unable to handle increased flow caused by stormwater runoff. 2) a facility that allows for the discharge of such overflow.

organic: 1) relating to or derived from living organisms. 2) containing carbon, in reference to a chemical compound.

PAH (polyaromatic hydrocarbon): a set of chemical compounds found in petroleum products and as a byproduct of most combustion processes. Some PAHs are known carcinogens and accumulate in animal tissue, particularly in fish and sheilfish.

PCB (polychlorinated biphenyl): a set of banned chemical compounds formerly used in many industrial processes and still present in the environment at significant concentrations. PCBs are suspected carcinogens and accumulate in animal tissue, particularly in fish and shellfish.

Secchi disk depth: the depth below the water's surface at which a black and white disk cannot be seen from above the water's surface. Secchi disk depth is a standard measure of water clarity.

toxic metal: a metal that causes disease when present in a living organism at certain concentrations (e.g. copper, silver, mercury).

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